

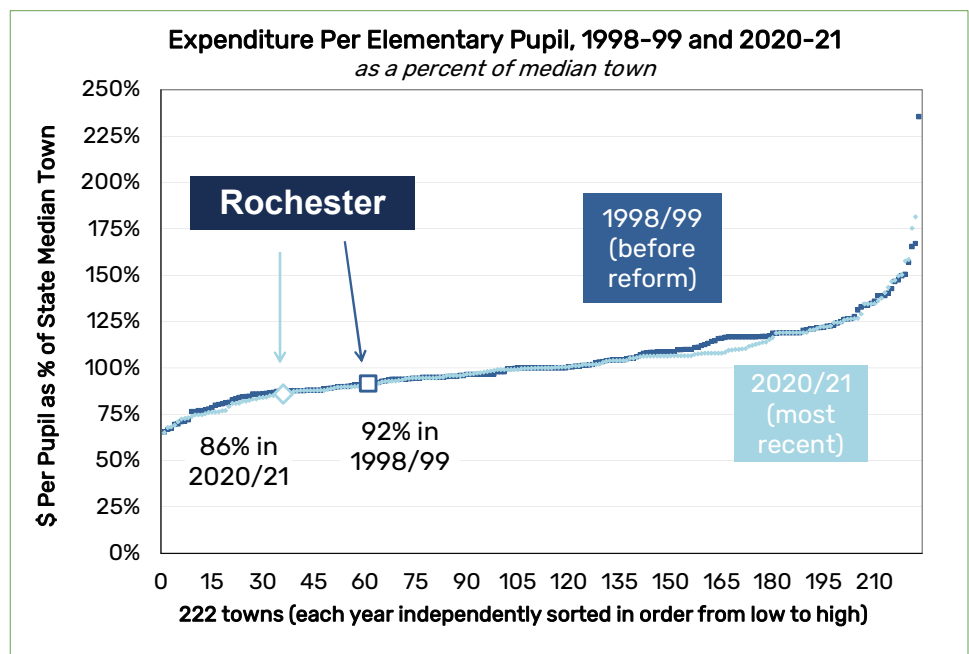
## Answers to Key Questions about School Funding in Rochester

February 2022

New Hampshire’s public school system – and the way in which money is raised to pay for it – touches the lives of all Granite Staters, yet can often be difficult to understand. Listed below are a few questions you might have about how schools are funded in Rochester, along with helpful facts and figures in response. After reading them, we hope you’ll have a better appreciation of some of the inequities that plague our school funding system.

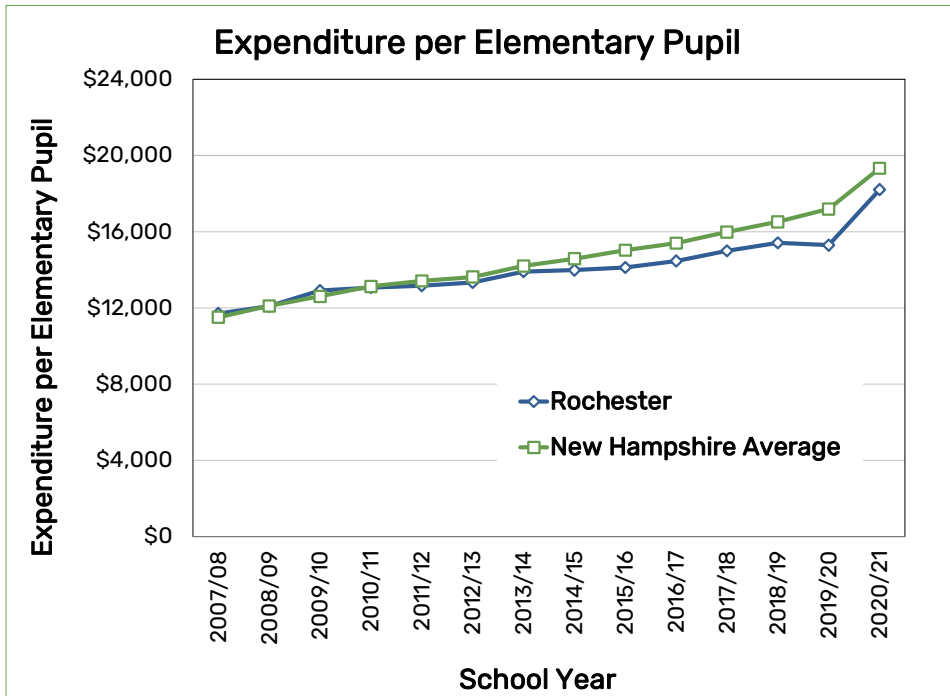
### What Does Rochester Spend on Public Schools? How Does It Compare to Other Communities?

The 1998–99 school year was the last school year before the State of New Hampshire, in response to the Supreme Court’s *Claremont* rulings, increased the amount of aid it provides to pay for an “adequate” education. That year, Rochester spent \$5,441 per elementary school student or 92 percent of what the typical (or median) town had spent. In school year 2020–21, Rochester spent \$18,205 per elementary pupil or 86 percent of the typical town’s spending level.



The chart on the following page compares spending per elementary pupil in Rochester and the state average for the past fourteen years. As it shows, for the latter half of this period, Rochester has spent less than the state average each year. At the beginning of these 14 years, Rochester was spending 102 percent of the state average. In 2020–21, Rochester spent 94 percent of the state average (and 86 percent of the median municipality as noted previously). In other words, since the 2011–12 school year, Rochester has largely trailed behind the state as a whole in devoting resources toward meeting important educational needs.

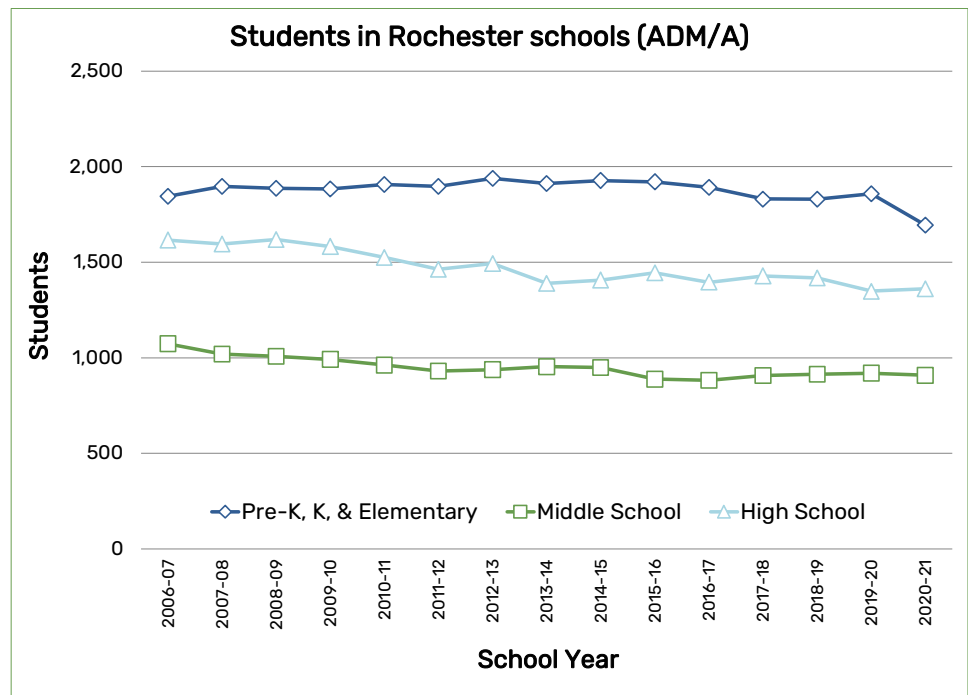
All told, New Hampshire’s public school districts spent \$3.3 billion during the 2020–21 school year. Of that amount, 40 percent was dedicated to regular classroom instruction, 21 percent to other



educational programs (including special education and vocational instruction), 11 percent to administration, and the remainder was devoted to transportation, food services, and other purposes. Rochester's total school spending was \$74.0 million and was allocated somewhat differently: 35 percent was for regular instruction, 26 percent for other educational programs, and 9 percent for administration.

### How Many Students Are Enrolled in Rochester's Public Schools?

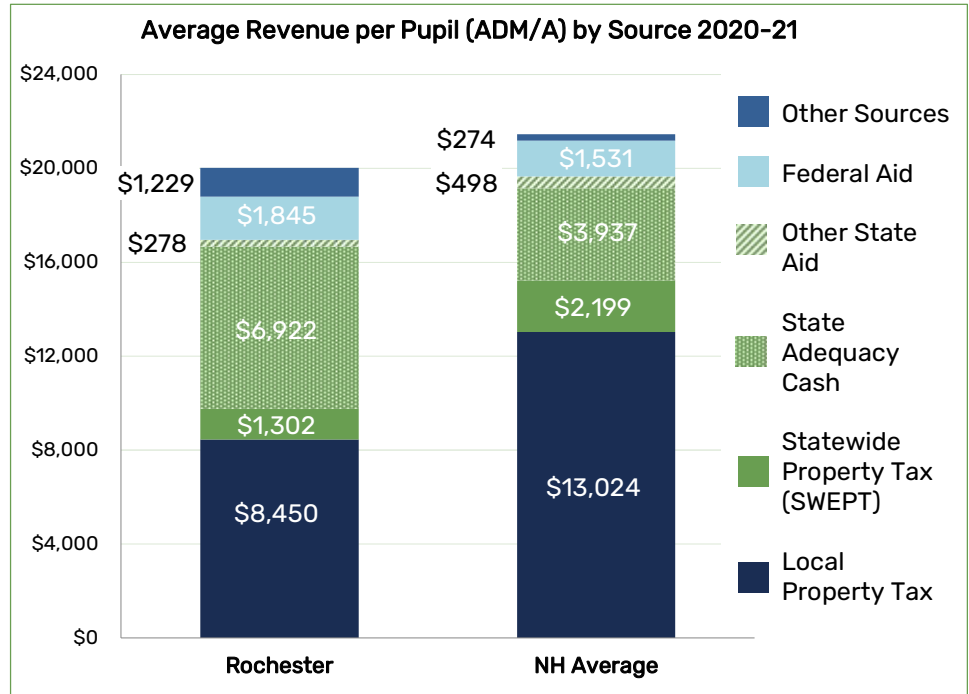
Average Daily Membership in Attendance (ADM/A) is one way in which enrollment is measured. It measures the number of students attending a school district, regardless of where they live. Overall in New Hampshire, ADM/A has been in slow decline in recent years. In Rochester, the decline has been 12.6 percent since 2006-07. The following chart displays enrollment trends for elementary school (pre-school, kindergarten, and elementary grades), middle school, and high school for Rochester for the past fifteen years. During this period, the total of pre-K, kindergarten, and elementary students dropped 8.2 percent, while the number of middle school and high school students declined by 15.4 and 15.8 percent respectively.



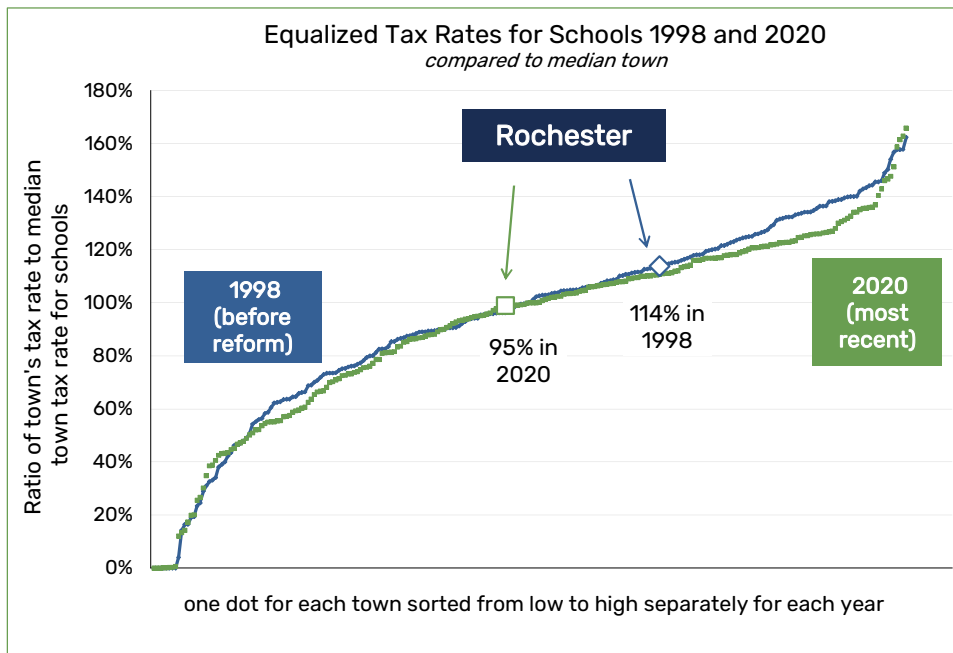
## How Does Rochester Pay for Public Schools?

The graph at right shows all of the various revenue sources that Rochester uses to pay for its public schools, measuring them on a per pupil basis. It also compares Rochester's revenue sources to the New Hampshire average. As it makes clear, local property taxes are the single largest source of revenue for public schools, both in Rochester and across the state.

During the 2020-21 school year, Rochester School District's total school revenue was \$20,025 per pupil, 6.7 percent below the state average of \$21,462. Local property taxes provided \$8,450 or 42 percent of that overall amount. Rochester generated less revenue per pupil from property taxes than the state average but received more state adequacy aid than average.



## How Do Rochester's Property Tax Rates Compare to Other Communities?



1998 was the last tax year before the state responded to the Supreme Court's *Claremont* rulings and introduced new aid to pay for an "adequate" education. That year, Rochester's equalized property tax rate for its schools was \$21.21 per \$1,000 of property value. This rate was above that in the typical town – it amounted to 114 percent of the rate for the median town in the state. In 2020, the equalized

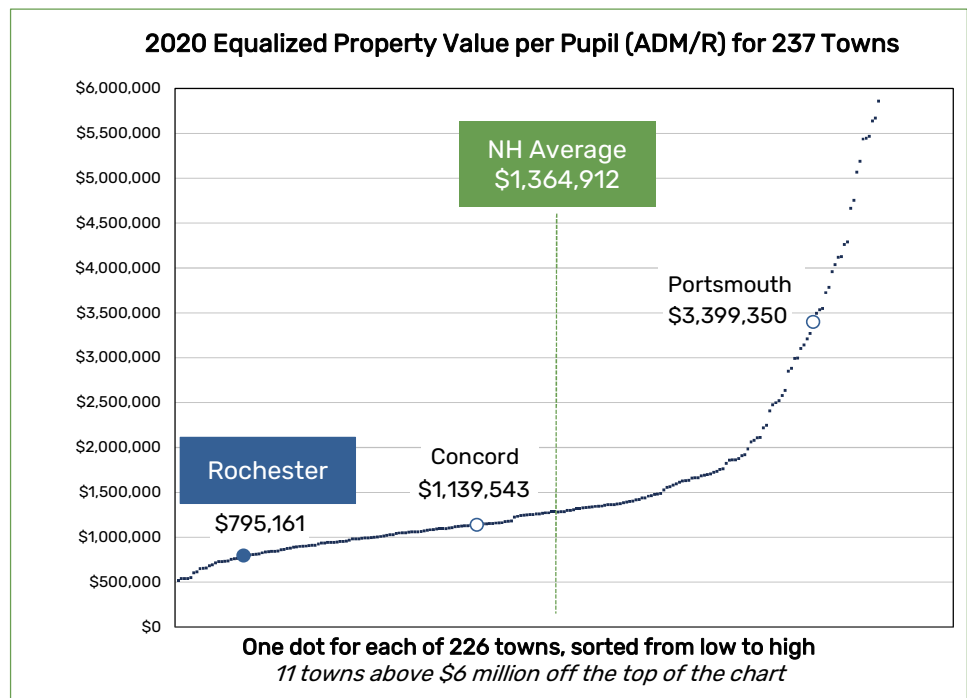
school property tax rate in Rochester was \$12.42 per \$1,000 of value (a \$10.70 local tax rate plus a \$1.72 state tax rate, which is retained by the town). This total tax rate was lower than the typical town – 95 percent of the state median. Like many other towns, Rochester’s equalized tax rate for schools in 2020 was much lower than it was in 1998.

So, since 1998–99, Rochester’s spending per elementary student has declined from 92 to 86 percent of the typical town. Over the same period, its equalized tax rate has decreased from 114 percent of the median town in 1998 to 95 percent in 2020. Thus, while property taxes for Rochester homeowners may have fallen relative their counterparts in the typical New Hampshire community, so too have the resources that Rochester has elected to invest in its schools, on a relative basis.

### How Do Property Values in Rochester Compare to Other Communities?

The most important statistic that relates the ability of different towns to raise taxes for the purpose of their schools is Equalized Property Value per Pupil or EQVP. EQVP essentially provides an answer to the question, “What resources are available to be taxed in our town for each of the kids in our schools?” The higher a town’s EQVP, the lower the school property tax rate it needs to use to generate a set sum of money.

In 2020, Rochester had \$3.1 billion of equalized property valuation and 3,938 students (as measured by average daily membership in residence or ADM-R). This means that Rochester’s EQVP that year was \$795,161. The state average EQVP was \$1,364,912. Rochester had 58 percent of the state average, but only about 23 percent of Portsmouth’s EQVP, meaning that its capacity to generate revenue for its schools was much lower than that for other communities.



These differences in property values help to explain where Rochester’s tax rates fall compared to other cities and towns. Think about it - if Rochester and Portsmouth had to raise the same amount of revenue per pupil for their schools, Rochester’s school property tax rate would have to be more than 4 times that of Portsmouth.

Of course, that is not what happens. Portsmouth raises \$20,577 per pupil with only a \$6.10 equalized school tax rate, while Rochester raises \$9,816 per pupil with an equalized school tax rate of \$12.42.

To better understand the impact those differences can have, imagine a classroom of 20 students. Rochester raises \$215,216 less for a classroom of that size than Portsmouth does at a tax rate that is twice that of Portsmouth. And will continue to do so year after year.

Clearly there is not a level playing field when it comes to the ability of towns' property tax bases to support their schools.

*Note: Data used in this report are taken from reports and spreadsheets of the NH Department of Education (Equalized Valuation per Pupil, Cost Per Pupil by District, Average Daily Membership Based Upon Attendance and Residence (ADM), Average Class Size by School, and DoE25 Extract for State Profile Data for various years). Such data are reported by New Hampshire school districts to the Department. Tax rates printed on town tax bills are not equalized and cannot be compared among towns. Using equalized data allows an apples-to-apples comparison among town tax rates and property values.*