

# Answers to Key Questions about School Funding in Milan

May 2023

New Hampshire’s public school system – and the way in which money is raised to pay for it – touches the lives of all Granite Staters yet can often be difficult to understand. Listed below are a few questions you might have about how schools are funded in Milan, along with helpful facts and figures in response. After reading them, we hope you’ll better understand some of the inequities plaguing our school funding system.

## What Does Milan Spend on Public Schools? How Does It Compare to Other Communities?

The 1998-99 school year was the last school year before the State of New Hampshire, in response to the Supreme Court’s *Claremont* rulings, increased the amount of aid it provides to pay for an “adequate” education. That year, Milan spent \$3,974 per elementary school student or 67 percent of the typical (or median) town’s spending. In the school year 2021-22, Milan spent \$17,875 per elementary pupil, which was 82 percent of the NH Median.

Figure 2 compares spending per elementary pupil in Milan and the state average for the past fifteen years. It shows that spending in Milan has remained below the state average over the years.

Figure 1

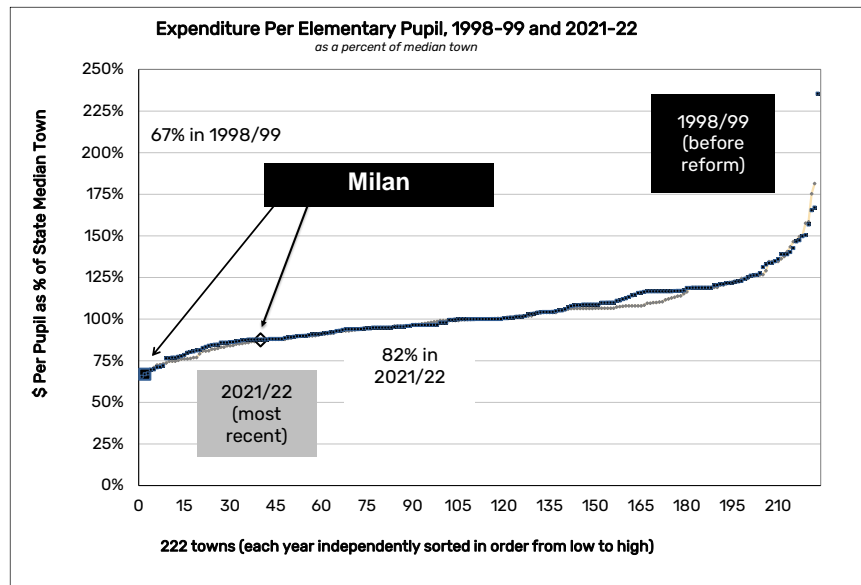
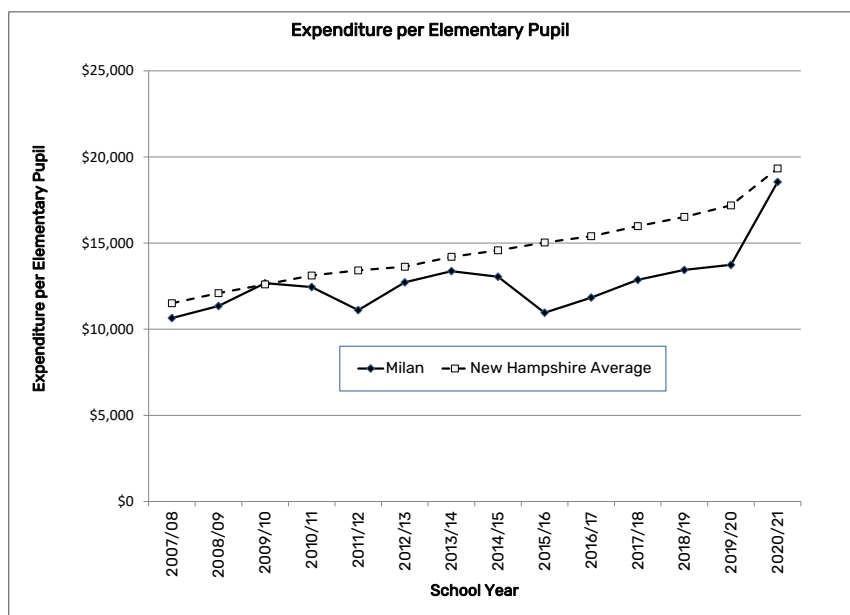


Figure 2



New Hampshire’s public school districts spent \$3.64 billion during the 2021-22 school year. Of that amount, 40 percent was dedicated to regular classroom instruction, 20 percent to other educational programs (including special education and vocational instruction), 11 percent to administration, 9 percent to building operations, and the remainder was devoted to transportation, food services, and other purposes.

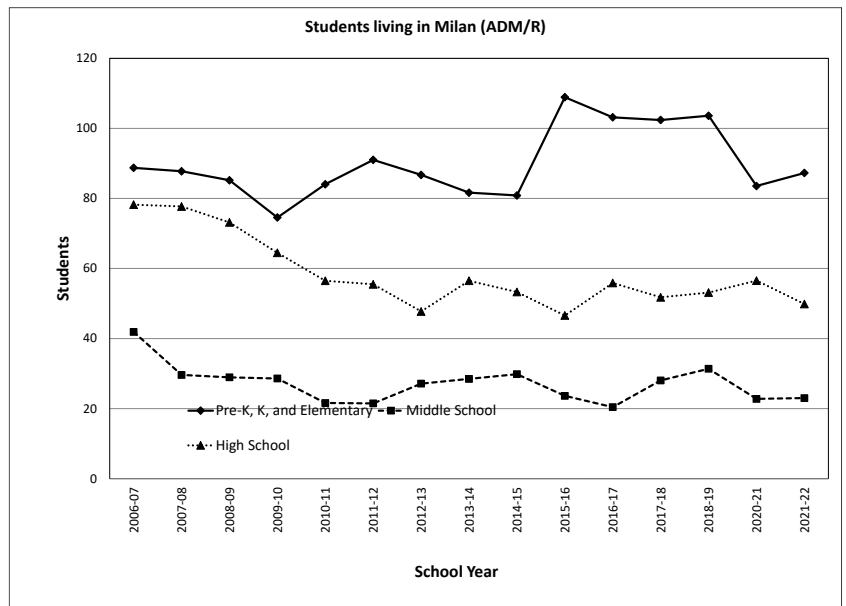
Spending by Type	Percentage	
	Milan	NH Average
Regular Instruction	57%	40%
Special Programs	10%	19%
Vocational Programs	0%	1%
Other Instructional Programs	0%	1%
Student Support Services	7%	8%
Instructional Support Staff	2%	3%
Administration	10%	11%
Plant Operations	6%	9%
Pupil Transportation	6%	4%
Food Services	2%	2%
Bond & Note Interest	0%	1%
Other Expenses	0%	0%
<b>Total Expenses</b>	<b>100%</b>	<b>100%</b>

As shown in the table, the proportion of Milan’s School’s spending on regular instruction is much more than the state average, and special programs are much less than average. Milan also spends a higher percentage on student transportation than the state average.

### How Many Students Are Enrolled in Milan School District’s Schools?

Average Daily Membership in Residence (ADM/R) is one way in which enrollment is measured. It measures the number of public school students living in a district. ADM/R has been in slow decline in New Hampshire in recent years, attributable to declining birth rates. At Milan schools, there has been a decrease of 23.3 percent since 2006-07. Figure 3 displays ADM/R trends for the past fifteen years in Milan’s elementary, middle, and high schools. During this period, the number of elementary students decreased by 1.7 percent, middle school students decreased by 45 percent, and high school students decreased by 36.3 percent.

Figure 3



### How Does Milan Pay for Public Schools?

Figure 4 shows all the various revenue sources that Milan uses to pay for its students’ education, measuring them on a per-pupil basis. It also compares Milan’s revenue sources to the New Hampshire average. As this figure makes clear, local property taxes are the major source of revenue for public schools across the state.

During the 2021-22 school year, Milan School’s total school revenue was \$23,497 per pupil, a bit more than the state average of \$21,642. Property taxes (local plus statewide) provided \$1,882,480 or 51% percent of the \$3,762,445 overall amount, lower than the state average. Milan received \$9,048 state “adequacy” aid per pupil. The state average aid is \$3905.

### How Do Milan’s School Property Tax Rates Compare to Other Communities?

1998 was the last tax year before the state responded to the Supreme Court’s *Claremont* rulings and introduced new aid to pay for an “adequate” education. That year, Milan’s equalized property tax rate for its schools was \$24.64 per \$1,000 of property value. This rate was 132% of the median town. In 2021, the equalized school property tax rate in Milan was \$10.04 per \$1,000 of value (an \$8.76 local tax rate plus a \$1.28 state tax rate, which is retained locally).

Figure 4

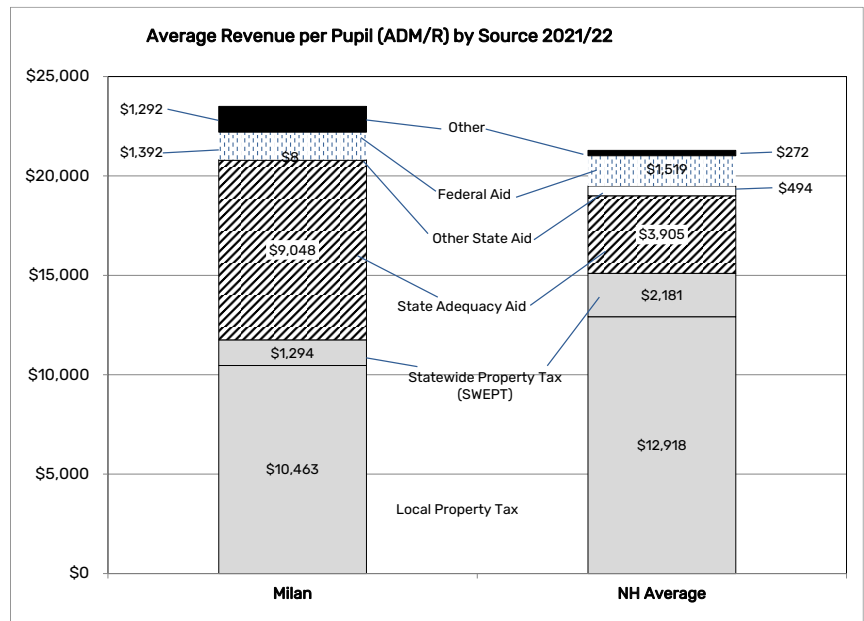
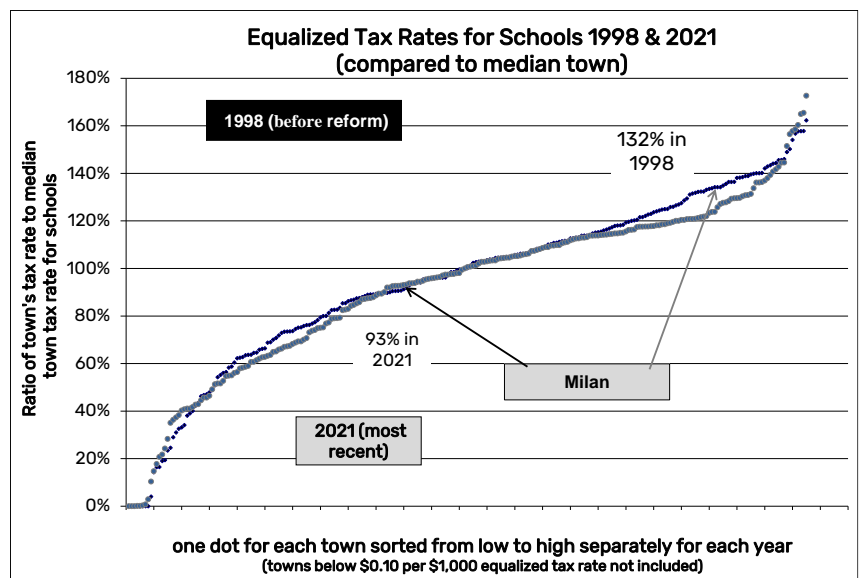


Figure 5



## How Has Milan's School Property Tax Rate Changed Over Time?

The reforms enacted in 1998 imposed the Statewide Education Property Tax (SWEPT). In 1999 its rate was \$6.75 per thousand equalized valuations in Milan. Also, in 1999 the state began the distribution of its new "adequacy aid" to each district. The result for Milan was a sudden reduction in its equalized tax rate from \$124.64 per thousand in 1998 to \$18.51 in 1999. The 2021 equalized rate is \$10.04.

## How Do Property Values in Milan Compare to Other Communities?

The most important statistic that relates to the ability of different towns to raise taxes for the purpose of their schools is Equalized Property Value per Pupil or EQVP. EQVP essentially provides an answer to the question, "What resources are available to be taxed in our town for each of the students whose education we pay for through our school budget?" The higher a town's EQVP, the lower the school property tax rate it needs to use to generate a set sum of money.

In 2021, Milan had \$191,300,660 of equalized property valuation and 160 students (as measured by average daily membership in residence or ADM-R). This means that Milan's EQVP that year was \$1,194,711. The state average EQVP was \$1,599,979. Milan had 74 percent of the state average. Pittsfield is an example of one of the many communities that had less property value per pupil than Milan.

Clearly, there is not a level playing field when it comes to the ability of towns' property tax bases to support their schools.

Figure 6

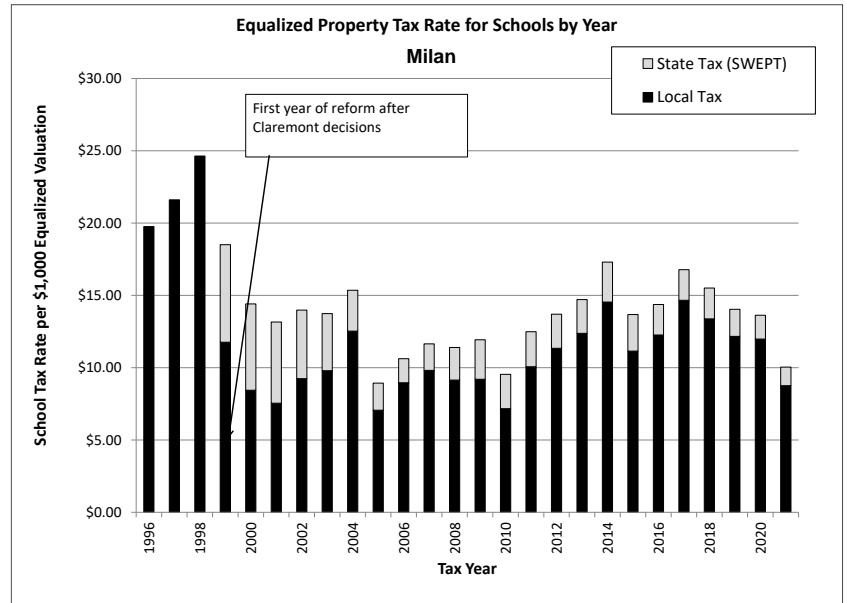
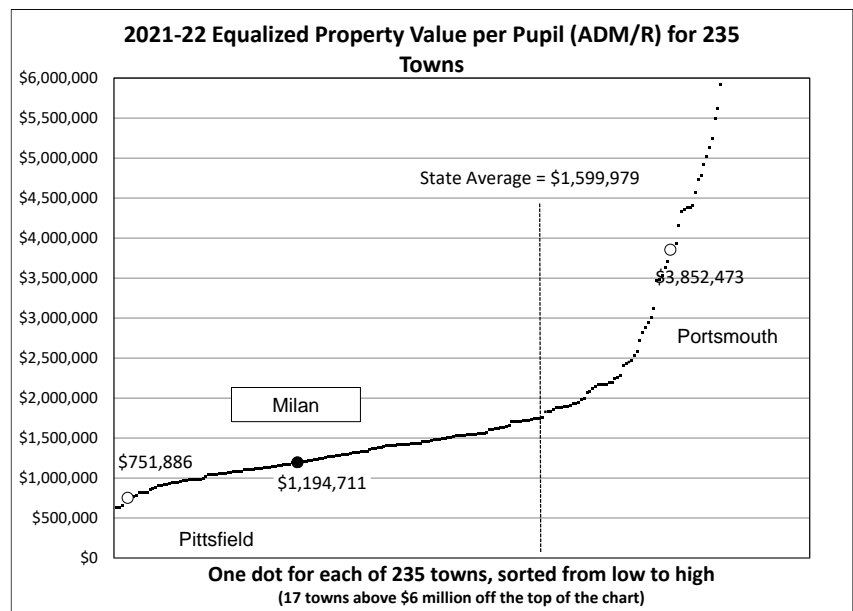


Figure 7



*Note: Data used in this report are taken from reports and spreadsheets of the NH Department of Education (Equalized Valuation per Pupil, Cost Per Pupil by District, Average Daily Membership Based Upon Attendance and Residence (ADM), Average Class Size by School, and DoE25 Extract for State Profile Data for various years). Such data are reported by New Hampshire school districts to the Department. Tax rates printed on town tax bills are not equalized and cannot be compared among towns. Using equalized data allows an apples-to-apples comparison among town tax rates and property values.*